BALANCED BUDGET ACT/New Medicaid Facility Rate Mandate

SUBJECT: Balanced Budget Act of 1997 . . . S. 947. Wellstone motion to waive the Budget Act for the consideration of the Lautenberg (for Wellstone) amendment No. 488.

ACTION: MOTION REJECTED, 39-60

SYNOPSIS: As reported, S. 947, the Balanced Budget Act of 1997, will make net mandatory spending reductions to achieve the savings necessary to balance the budget by 2002 and to provide the American people with tax relief. This bill is the first reconciliation bill that is required by H.Con. Res. 84, the Budget Resolution for fiscal year (FY) 1998 (see vote No. 92). The second bill will provide tax relief (see vote No. 160).

The Lautenberg (for Wellstone) amendment would require the States to provide assurances to the Federal Government that their Medicaid reimbursement rates for hospitals, nursing homes, and other medical care facilities were "actuarially sufficient to ensure access to and quality of services." Under current law (known as the Boren amendment), States are required to have Medicaid reimbursement rates for hospitals, nursing homes, and other medical care facilities that are "reasonable and adequate" to meet the cost of operating the facilities. In lieu of the Boren amendment, the bill will require States to have public processes for determining reimbursement rates which will include opportunities for review and comment. The Boren amendment has caused numerous lawsuits with its vague language, and its repeal is urged by the National Governors' Association and by President Clinton (for related debate, see vote No. 124).

The amendment was offered after all debate time had expired. However, by unanimous consent some debate was permitted. After debate, Senator Domenici raised the point of order that the Wellstone amendment violated section 310 of the Budget Act. Senator Wellstone then moved to waive the Budget Act for the consideration of the amendment. Generally, those favoring the motion to waive favored the amendment; those opposing the motion to waive opposed the amendment.

NOTE: A three-fifths majority (60) vote is required to waive the Budget Act. Following the failure of the motion to waive, the point of order was upheld and the amendment thus fell.

(See other side)

YEAS (39)			NAYS (60)			NOT VOTING (1)	
Republicans	Democrats (36 or 82%)		Republicans (52 or 95%)		Democrats (8 or 18%)	Republicans Democrats	
(3 or 5%)						(0)	(1)
Chafee Frist Jeffords	Akaka Baucus Biden Bingaman Boxer Bumpers Byrd Cleland Conrad Daschle Dodd Dorgan Durbin Feinstein Ford Graham Harkin Hollings	Inouye Johnson Kennedy Kerry Lautenberg Leahy Levin Lieberman Mikulski Moseley-Braun Murray Reed Reid Rockefeller Sarbanes Torricelli Wellstone Wyden	Abraham Allard Ashcroft Bennett Bond Brownback Burns Campbell Coats Cochran Collins Coverdell Craig D'Amato DeWine Domenici Enzi Faircloth Gorton Gramm Grams Grassley Gregg Hagel Hatch Helms	Hutchinson Hutchison Inhofe Kempthorne Kyl Lott Lugar Mack McCain McConnell Murkowski Nickles Roberts Roth Santorum Sessions Shelby Smith, Bob Smith, Gordon Snowe Specter Stevens Thomas Thompson Thurmond Warner	Breaux Bryan Feingold Kerrey Kohl Landrieu Moynihan Robb	EXPLANAT 1—Official I 2—Necessar 3—Illness 4—Other SYMBOLS: AY—Annou AN—Annou PY—Paired PN—Paired	ily Absent anced Yea anced Nay Yea

VOTE NO. 125 JUNE 25, 1997

Those favoring the motion to waive contended:

The Wellstone amendment is intended as a compromise between the Boren amendment and the language in this bill. Critics of the Boren amendment charge that its vague language has engendered lawsuits; critics of the bill's provision charge that its permissive language will lead us to the nursing home and other facility abuses of the past. As a compromise, we have asked for actuarially sound decisions. This compromise would bring the mathematical certitude some Senators seek without hurting the quality of care that other Senators fear will result from the Boren amendment's repeal. It is a fair compromise. We should waive the Budget Act for its consideration.

Those opposing the motion to waive contended:

The distinction between the Wellstone amendment and the current-law Boren amendment is virtually nonexistent. The term "actuarially sufficient" would engender just as many lawsuits as the vague language of the Boren amendment has engendered, and, like the Boren amendment language, it would drive up costs and would lead to a bureaucratization of services. A strong majority of Senators already rejected the Mikulski amendment, which essentially would have had the same effect as this amendment. We are therefore confident that a majority of Members will reject this amendment as well.